

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

UNITED BROTHERHOOD OF
CARPENTERS AND JOINERS OF
AMERICA, et al.,

Plaintiffs,

v.

BUILDING AND CONSTRUCTION
TRADES DEPARTMENT, et al.,

Defendants.

NO: 12-CV-0109-TOR

ORDER GRANTING DEFENDANTS'
MOTION TO DISMISS AND
DENYING DEFENDANTS' MOTION
TO TRANSFER

BEFORE THE COURT are Defendants' Motion to Transfer to the District Court for the District of Columbia, ECF No. 45, and Defendants' Motion to Dismiss the complaint for failure to state a claim upon which relief can be granted, ECF No. 57. These matters were heard with oral argument on October 24, 2012. Daniel M. Shanley and C. Matthew Andersen appeared on behalf of the Plaintiffs. Leon Dayan and Carl J. Oreskovich appeared on behalf of Defendants. The Court

ORDER GRANTING DEFENDANTS' MOTION TO DISMISS AND DENYING
DEFENDANTS' MOTION TO TRANSFER ~ 1

1 has reviewed the relevant pleadings and supporting materials, and is fully
2 informed.

3 **BACKGROUND**

4 The United Brotherhood of Carpenters and Joiners of America (“UBC”)
5 together with six subordinate bodies of the UBC and 19 individual UBC members
6 (together “Plaintiffs”) bring nine claims against the Building and Construction
7 Trades Department (“BCTD”) and three individuals: James Williams, president of
8 a BCTD affiliate International union of Painters and Allied Trades (“IUPAT”),
9 Ron Ault, president of the Metal Trades Department of the AFL-CIO (“MTD”),
10 and David Molnaa, president of a local Hanford MTD council (together
11 “Defendants”). These claims include four brought under the Racketeering
12 Influenced and Corrupt Organizations Act (“RICO”), one under the Labor
13 Management Reporting and Disclosure Act of 1959 (“LMRDA”), and four state
14 law claims.

15 **FACTS**

16 The BCTD is a labor organization that oversees and coordinates the
17 activities of several subordinate trade unions (electricians, painters, laborers,
18 plumbers). These subordinate unions pay dues to the BCTD and must comply with
19 BCTD rules. The UBC is not associated with the BCTD, and is “unwilling to
20 submit to [BCTD] control or to pay in perpetuity ... a monthly fee ... for services

1 neither requested, wanted, nor necessary.” Compl. ¶ 130. Plaintiffs allege that the
2 BCTD and its affiliates, in response to what they perceived to be an unwanted
3 incursion on the traditional jurisdiction of other building trade unions, have
4 embarked on the “Push-Back Carpenters Campaign” to pressure the UBC to re-
5 affiliate with the BCTD.

6 The Complaint alleges economic pressure by Defendants, including:
7 promoting a 2008 AFL-CIO resolution authorizing the AFL-CIO to charter a union
8 to compete with the UBC, the organization of a “Unity Rally” in St. Louis,
9 repeated public criticism of the UBC on websites and in other publications, filing
10 frivolous regulatory claims against the UBC, stealing confidential information,
11 “forcing” UBC’s Seattle legal counsel to terminate its relationship with the
12 Plaintiffs, and orchestrating the June 2011 termination of an affiliation agreement
13 (“Solidarity Agreement”) between the UBC and MTD. The Complaint also alleges
14 acts of vandalism and threats of force by “BCTD Defendants’ agents,” including:
15 vandalism of UBC jobsites and property (sugar in gas tank, smashing sign, spray
16 painting trucks), death threats against Terry Nelson (senior officer of St. Louis
17 UBC), death threats against Ed Marston (a UBC representative), threats of violence
18 at Pier 66 in Seattle, and the public dissemination of video footage of a violent
19 attack on UBC members.

1 The Complaint alleges that the individually named Defendants played “key
2 roles” in the anti-UBC conspiracy. Defendants Ault and Molnaa allegedly carried
3 out the “bad faith” termination of the Solidarity Agreement with the MTD.
4 Defendant Williams allegedly “authorized the campaign to push back the
5 Carpenters” as a member of the BTCD Executive Council, helped form the anti-
6 Plaintiff “Committee,” and approved anti-Plaintiff publications.

7 Once the rhetoric and pejorative allegations are peeled back, Plaintiffs’
8 dispute is rather straightforward. The UBC is a trade union that disagrees with
9 various policies of the BTCD and its unified strategy of affiliating with other trade
10 unions under the umbrella of the AFL-CIO. The MTD, an affiliated union, had
11 allowed the UBC to affiliate with it through a “Solidarity Agreement.” The
12 Defendants allegedly convinced the MTD to terminate the “Solidarity Agreement”
13 because the UBC was creeping into other trades’ work and were not paying their
14 fair share. The UBC now seeks to go at it alone but is perceived as a competing
15 union by the BTCD. The BTCD seeks greater strength and bargaining power by
16 having UBC reaffiliate with it on equal footing as all other affiliated unions, rather
17 than being a competitor union.

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DISCUSSION

I. Motion to Dismiss

A. Standard of Review

To withstand a motion to dismiss pursuant to Rule 12(b)(6), a complaint must set forth factual allegations sufficient “to raise a right to relief above the speculative level.” *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 555 (2007). The tenet that a court must accept as true all of the allegations contained in a complaint is inapplicable to legal conclusions. Threadbare recitals of the elements of a cause of action, supported by mere conclusory statements, do not suffice. *Id.* (“Although for the purposes of a motion to dismiss we must take all of the factual allegations in the complaint as true, we are not bound to accept as true a legal conclusion couched as a factual allegation” (internal quotation marks omitted)). A pleading that offers “labels and conclusions” or “a formulaic recitation of the elements of a cause of action will not do.” *Id.*

Under Federal Rule of Civil Procedure 8(a)(2), a pleading must contain a “short and plain statement of the claim showing that the pleader is entitled to relief.” The pleading standard set by Rule 8 of the Federal Rules of Civil Procedure “does not require ‘detailed factual allegations,’ but it demands more than an unadorned, the-defendant-unlawfully-harmed-me accusation.” *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009). Rule 8 marks a notable and generous departure

1 from the hyper-technical, code-pleading regime of a prior era, but it does not
2 unlock the doors of discovery for a plaintiff armed with nothing more than
3 conclusions. *Id.* at 678-79. In assessing whether Rule 8(a)(2) is satisfied, the
4 Court first identifies the elements of the asserted claim based on statute or case
5 law. *Id.* at 678. The Ninth Circuit follows the methodological approach set forth
6 in *Iqbal* for the assessment of a plaintiff's complaint:

7 “[A] court considering a motion to dismiss can choose to begin by
8 identifying pleadings that, because they are no more than conclusions, are
9 not entitled to the assumption of truth. While legal conclusions can provide
10 the framework of a complaint, they must be supported by factual allegations.
11 When there are well-pleaded factual allegations, a court should assume their
12 veracity and then determine whether they plausibly give rise to an
13 entitlement to relief.”

14 *Moss v. U.S. Secret Service*, 572 F.3d 962, 970 (9th Cir. 2009) (quoting *Iqbal*, 129
15 S.Ct. at 1950).¹

16 ¹ Rule 12(f) of the Federal Rules of Civil Procedure allows the court to strike from
17 “any pleading any insufficient defense or any redundant, immaterial, impertinent,
18 or scandalous matter.” The purpose of a Rule 12(f) motion is to avoid the costs that
19 arise from litigating spurious issues by dispensing with those issues prior to trial.
20 *Sidney–Vinstein v. A.H. Robins Co.*, 697 F.2d 880, 885 (9th Cir. 1983). Immaterial
matter is defined as matter that “has no essential or important relationship to the
claim for relief or the defenses being pleaded.”

B. Civil RICO Claims

RICO's private right of action, 18 U.S.C. § 1964(c), provides in relevant part that “[a]ny person injured in his business or property by reason of a violation of section 1962 of this chapter may sue therefor in any appropriate United States district court and shall recover threefold the damages he sustains and the cost of the suit, including a reasonable attorney's fee.” Plaintiffs seek relief under three substantive subsections of the RICO Act, 18 U.S.C. § 1962(a), (b), and (c). In their First Claim for Relief, Plaintiffs contend Defendants conspired to violate 18 U.S.C. § 1962(a) which prohibits a person who receives income derived from a pattern of racketeering activity from using or investing such income in an enterprise engaged in interstate commerce. In their Second Claim for Relief, Plaintiffs contend Defendants conspired to violate § 1962(b), which makes it unlawful for a person through a pattern of racketeering activity to acquire or maintain interest or control of an enterprise engaged in interstate commerce. In their Third Claim for Relief, Plaintiffs contend Defendants to violated § 1962(c) which prohibits a person employed by or associated with any enterprise engaged in interstate commerce to conduct or participate in the conduct of the enterprise through a pattern of racketeering activity. In their Fourth Claim for Relief, Plaintiffs contend Defendants conspired to violate § 1962(c).

1 The elements of a civil RICO claim are: “(1) conduct (2) of an enterprise (3)
 2 through a pattern (4) of racketeering activity (known as predicate acts) (5) causing
 3 injury to plaintiff’s business or property.” *Living Designs, Inc. v. E.I. Dupont de*
 4 *Nemours and Co.*, 431 F.3d 353, 361 (9th Cir. 2005); *Odom v. Microsoft Corp.*,
 5 486 F.3d 541, 547 (9th Cir. 2007) (en banc) (describing first four elements);
 6 *Sedima, S.P.R.L. v. Imrex Co., Inc.*, 473 U.S. 479, 496-497 (1985) (describing first
 7 four elements and “[i]n addition, the plaintiff only has standing if, and can only
 8 recover to the extent that, he has been injured in his business or property by the
 9 conduct constituting the violation.”). Defendants allege that Plaintiffs fails to state
 10 a claim on three of the RICO elements, including: (1) pattern, (2) of racketeering
 11 activity (known as predicate acts), and (3) injury to plaintiffs’ business or property.
 12 The Court will examine each of these elements in reverse order.

13 **1. Injury to Business or Property**

14 All four of Plaintiffs’ RICO causes of action are predicated upon 18 U.S.C.
 15 § 1964(c). Section 1964(c) requires an injury to business or property. Defendants
 16 contend Plaintiffs have failed to properly plead even a single act of attempted
 17 extortion and argue that none of the property alleged to have been damaged or
 18 destroyed is alleged to have been owned by any Plaintiff, as opposed to a non-party
 19 employer or a non-party individual Carpenter member.

1 Plaintiffs contend they have properly pleaded injury to their business or
2 property. The complaint recites the following:

3 [T]he Carpenters have suffered substantial concrete financial injury
4 from overt and predicate acts of the conspiracy to their² business or
5 property within the meaning of 18 U.S.C. § 1964(c), including but not
6 limited [sic] lost members and dues, lost or reduced promotional,
7 contractual and/or membership recruitment opportunities, loss of
confidential information, increased costs due to the termination of
contractual relations with its attorneys, and substantial and irreparable
loss of goodwill and membership recruitment opportunities in an
amount to be determined at trial.

8 First, Second, Third and Fourth Claims for Relief, ECF No. 1 at ¶¶ 421, 428, 434,
9 and 439. While these are mere formulaic recitations, Plaintiffs provided
10 additional, specific factual allegations that property was damaged through the
11 alleged acts of vandalism including: “poured sugar in the gas tank and spray
12 painted their ‘No 57’ calling card on two trucks used by the Carpenters’ members
13 and on two buildings where the Carpenters’ members worked,” (Compl. ¶ 14);
14 threw bricks through the window of a Carpenters’” work truck (Compl. ¶ 156);
15 “smashed a \$20,000 work sign” (Compl. ¶ 160); and destroyed a fence at a
16

17
18 ² The Third Claim for relief, which alleges a substantive as opposed to a
19 conspiracy violation, omits the phrase “from overt and predicate acts of the
20 conspiracy to their business” and replaces it with “to its business.” ¶ 434.

1 Carpenters' work site (Compl. ¶ 30). ECF No. 90 at 33. However, Plaintiffs fail to
2 plead that any of this property belonged to the UBC or to any named Plaintiff.

3 Plaintiffs argue that even if these individual acts caused no harm, it is
4 sufficient to plead an overall pattern of illegal activity harmed the Plaintiffs
5 including economic injury such as job loss, involuntary payment of dues and for
6 the UBC, loss of dues and members. ECF No. 90 at 32-33. The Supreme Court
7 instructs:

8 Section 1962(c) . . . forbids conducting or participating in the conduct
9 of an enterprise's affairs through a pattern of racketeering activity. The
10 Court has indicated the compensable injury flowing from a violation
11 of that provision "necessarily is the harm caused by predicate acts
sufficiently related to constitute a pattern, for the essence of the
violation is the commission of those acts in connection with the
conduct of an enterprise."

12 *Sedima, S.P.R.L. v. Imrex Co.*, 473 U.S. 479, 497 (1985). Furthermore,
13 generalized statements of harm do not suffice. The property injury must flow
14 directly from the substantive racketeering activity:

15 A RICO plaintiff cannot circumvent the proximate-cause requirement
16 simply by claiming that the defendant's aim was to increase market
17 share at a competitor's expense. *See Associated Gen. Contractors*, 459
18 U.S., at 537, 103 S.Ct. 897 ("We are also satisfied that an allegation
of improper motive . . . is not a panacea that will enable any complaint
to withstand a motion to dismiss"). When a court evaluates a RICO
claim for proximate causation, the central question it must ask is
whether the alleged violation led directly to the plaintiff's injuries.

19 *Anza v. Ideal Steel Supply Corp.*, 547 U.S. 451, 460-61 (2006). In *Anza*, a
20 corporate plaintiff brought an action against a business competitor for engaging in

1 an unlawful racketeering scheme aimed at gaining sales and market share at its
2 expense. *Id.* at 454. The Supreme Court upheld the district court's dismissal of the
3 RICO claims. The Court found that the cause of the harms suffered by the plaintiff
4 in *Anza* was “a set of actions (offering lower prices) entirely distinct from the
5 alleged RICO violation (defrauding the State) [.]” and that there was clearly an
6 “absence of proximate causation. . . .” *Id.* at 458. The Court explained that a
7 party's lost sales could result from factors other than an alleged wrongdoer's acts of
8 fraud. *Id.* at 459. “Businesses lose and gain customers for many reasons, and it
9 would require a complex assessment to establish what portion of Ideal's lost sales
10 were the product of National's decreased prices.” *Id.*

11 In *Sybersound Records v. UAV Corp.*, 517 F.3d 1137 (9th Cir. 2008), the
12 Ninth Circuit upheld the dismissal of a plaintiff's RICO claims under § 1962(a) and
13 (c). The Ninth Circuit applied *Anza* 's logic and holding in that case where an
14 economic competitor alleged RICO violations based on predicate acts of mail and
15 wire fraud and copyright infringement against entities other than itself. *Id.* at 1149.
16 The court touched on the fact that a business's lost sales may be attributable to
17 many different reasons; and that a court would need to engage in a speculative and
18 complicated analysis to determine what percentage of sales were attributable to the
19 defendants' decision to lower their prices or a customer's preference, instead of to
20 the alleged predicate acts. *Id.* at 1148-49. The court concluded that the plaintiff did

1 not have standing to assert a RICO violation under § 1962(a) or (c) because the
2 alleged fraudulent acts did not proximately cause the plaintiff's injuries. *Id.* at
3 1150.

4 “[A] plaintiff seeking civil damages for a violation of § 1962(a) must allege
5 facts tending to show that he or she was injured by the use or investment of
6 racketeering income.” *Nugget Hydroelectric L.P. v. Pacific Gas & Elec. Co.*, 981
7 F.2d 429, 437 (9th Cir. 1992). Plaintiffs therefore must allege that the investment
8 of racketeering income was the proximate cause of their injuries. “Reinvestment of
9 proceeds from alleged racketeering activity back into the enterprise to continue its
10 racketeering activity is insufficient to show proximate causation.” *Sybersound*
11 *Records, Inc. v. UAV Corp.*, 517 F.3d 1137, 1149 (9th Cir. 2008).

12 Under § 1962(b), the plaintiff must allege an injury directly and proximately
13 caused by the defendant's control over a RICO enterprise. *See Wagh v. Metris*
14 *Direct, Inc.*, 348 F.3d 1102, 1111 (9th Cir. 2003), *overruled on other grounds*,
15 *Odom v. Microsoft Corp.*, 486 F.3d 541 (9th Cir. 2007) (en banc). This means
16 Plaintiffs must allege facts sufficient to assert standing and “a specific nexus
17 between the control of the enterprise and the racketeering activity.” *Id.* (quotation
18 marks and citation omitted).

19 As with their claims under § 1962(a), Plaintiffs have failed to allege a
20 separate and distinct injury from the injuries incurred from the predicate acts

1 performed during the conduct of the enterprise. *See Sybersound*, 517 F.3d at 1149.
2 Plaintiffs' lack of standing to bring their civil RICO claims due to the absence of
3 proximate cause between the alleged predicate acts and their competitive injuries
4 therefore dooms their claim under § 1962(b) as well.

5 Here, Plaintiffs blame their alleged loss of jobs, loss of dues and members
6 on Defendants' unlawful extortionate attacks. They claim they lost business
7 opportunities, employee productivity and time, and have incurred additional costs
8 and expenses. However, the Court finds no direct link between the attempted
9 extortion allegedly committed by Defendants and Plaintiffs' losses. As in
10 *Sybersound*, Plaintiffs' harms here are too attenuated from the alleged conspiracy
11 and attempted extortion to give them standing under the civil RICO Act.

12 **2. Predicate Acts**

13 RICO defines “racketeering activity” to include a host of so called predicate
14 acts, including “any act which is indictable under” the Hobbs Act as well as “any
15 act or threat involving . . . extortion . . . , which is chargeable under State law and
16 punishable by imprisonment for more than one year.” 18 U.S.C. § 1961(1)(A)-(B);
17 *see also Rothman v. Vedder Park Mgmt.*, 912 F.2d 315, 316 (9th Cir. 1990). The
18 Hobbs Act criminalizes interference with interstate commerce by extortion, 18
19 U.S.C. § 1951(a), extortion being defined as “the obtaining of property from
20 another, with his consent, induced by wrongful use of actual or threatened force,

1 violence, or fear, or under color of official right,” 18 U.S.C. § 1951(b)(2).

2 In order for a state offense to qualify as a predicate act in a RICO suit it must
3 be “capable of being generically classified as extortionate ... [which is] defined as
4 ‘obtaining something of value from another with his consent induced by wrongful
5 use of force, fear, or threats.’” *Scheidler v. Nat’l Org. for Women, Inc.*, 537 U.S.
6 393, 409 (2003); *see also Wilkie v. Robbins*, 551 U.S. 537, 567 (2007) (rejecting
7 plaintiff’s “fall back” argument that defendants’ violation of Wyoming’s blackmail
8 statute was a separate predicate offense because “the conduct alleged does not fit
9 the traditional definition of extortion, so [the] RICO claim does not survive on a
10 theory of state-law derivation”).

11 In *Enmons*, the Supreme Court decided “whether the Hobbs Act proscribes
12 violence committed during a lawful strike for the purpose of inducing an
13 employer’s agreement to legitimate collective-bargaining demands.” *United States*
14 *v. Enmons*, 410 U.S. 396, 399 (1973). First, the Supreme Court had to decide what
15 the word “wrongful” means within the Hobbs Act.

16 ‘[W]rongful’ has meaning in the Act only if it limits the statute’s
17 coverage to those instances where the obtaining of the property would
18 itself be ‘wrongful’ because the alleged extortionist has no lawful
claim to that property.

19 Construed in this fashion, the Hobbs Act has properly been held to
20 reach instances where union officials threatened force or violence
against an employer in order to obtain personal payoffs, and where
unions used the proscribed means to exact ‘wage’ payments from
employers in return for ‘imposed, unwanted, superfluous and fictitious

1 services' of workers. For in those situations, the employer's property
2 has been misappropriated. But the literal language of the statute will
3 not bear the Government's semantic argument that the Hobbs
4 Act reaches the use of violence to achieve legitimate union objectives,
5 such as higher wages in return for genuine services which the
6 employer seeks. In that type of case, there has been no 'wrongful'
7 taking of the employer's property; he has paid for the services he
8 bargained for, and the workers receive the wages to which they are
9 entitled in compensation for their services.

10 *Enmons*, 410 U.S. at 400 (footnotes omitted). Next, the Supreme Court ruled that
11 the legislative framework of the Hobbs Act makes clear that the Act does not apply
12 to the use of force to achieve legitimate labor ends. *Id.* at 401. Rejecting the
13 Government's argument to the contrary, it reasoned:

14 The Government's broad concept of extortion—the 'wrongful' use of
15 force to obtain even the legitimate union demands of higher wages—
16 is not easily restricted. It would cover all overtly coercive conduct in
17 the course of an economic strike, obstructing, delaying, or affecting
18 commerce. The worker who threw a punch on a picket line, or the
19 striker who deflated the tires on his employer's truck would be subject
20 to a Hobbs Act prosecution and the possibility of 20 years
imprisonment and a \$10,000 fine.

* * *

[I]t would require statutory language much more explicit than that
before us here to lead to the conclusion that Congress intended to put
the Federal Government in the business of policing the orderly
conduct of strikes. Neither the language of the Hobbs Act nor its
legislative history can justify the conclusion that Congress intended to
work such an extraordinary change in federal labor law or such an
unprecedented incursion into the criminal jurisdiction of the States.

Enmons, 410 U.S. at 410-11 (footnotes and citations omitted). The Ninth Circuit
recognized the scope of the *Enmons* labor exception:

1 The Supreme Court observed that “[t]he legislative framework of the
 2 Hobbs Act ... makes it clear that the Act does not apply to the use of
 3 force to achieve legitimate labor ends.” However, “when the
 objectives of the picketing changed from legitimate labor ends to
 personal payoffs, then the actions became extortionate.”

4 *United States v. Daane*, 475 F.3d 1114, 1119 (9th Cir. 2007) (citations
 5 omitted); *see also United States v. Thordarson*, 646 F.2d 1323, 1326-27 (9th
 6 Cir. 1981) (“We read *Enmons* as holding only that the use of violence to
 7 secure legitimate collective bargaining objectives is beyond the reach of the
 8 Hobbs Act.”).

9 **a. State Law vs. Hobbs Act Predicate Acts**

10 Defendants contend that the elements necessary to establish a “predicate act”
 11 are the same regardless of whether plaintiff pleads only a Hobbs Act violation, or
 12 as in this case, pleads both extortion under the Hobbs Act, and extortion in
 13 violation of state statutes. Specifically, Defendants contend that in order to allege a
 14 predicate act under either the Hobbs Act, or a state extortion statute, Defendants’
 15 alleged conduct must involve a “wrongful use” of force, fear or threats.

16 According to Plaintiffs, “collapsing” the state law extortion definition into
 17 the Hobbs Act extortion definition would “destroy the explicit conjunctive choice
 18 that Congress provided to plaintiffs under RICO,” citing *Smithfield Foods Inc. v.*
 19 *United Food & Comm. Workers Int’l Union*, 585 F.Supp. 2d 789, 802 (E.D. Va.
 20 2008) (“*Smithfield II*”). *Smithfield II* held that “in light of the text and legislative

1 history of 18 U.S.C. § 1961(1), and the subsequent decisions interpreting the RICO
2 statute, it is clear that the Hobbs Act’s definition of “wrongful”...does not apply to
3 the state law extortion predicates of [plaintiff’s] RICO claims.” Plaintiffs argue
4 that the differences Hobbs Act extortion and state-law extortion statutes are
5 significant in defining the scope of the predicate act. ECF No. 90 at 21.

6 The Court disagrees. The Supreme Court has spoken very clearly on this
7 point.

8 [E]ven assuming that defendants' conduct would be “chargeable under
9 State law and punishable by imprisonment for more than one year,”
10 18 U.S.C. § 1961(1)(A), it cannot qualify as a predicate offense for a
11 RICO suit unless it is “capable of being generically classified as
extortionate,” *Scheidler*, 537 U.S., at 409, 410, 123 S.Ct. 1057;
accord, *United States v. Nardello*, 393 U.S. 286, 296, 89 S.Ct. 534, 21
L.Ed.2d 487 (1969).

12 *Wilkie v. Robbins*, 551 U.S. 534, 567 (2007). This rule of statutory construction,
13 applying the generic label to a term, is very familiar to the Supreme Court.
14 *Scheidler*, 537 U.S., at 402-3. In *Scheidler*, the Supreme Court began with a
15 general presumption that a statutory term has its common law meaning. *Id.* at 402.
16 Then, the Supreme Court reviewed the two sources of law Congress used as
17 models in formulating the Hobbs Act in 1946: the Penal Code of New York and
18 the Field Code, a 19th-century model penal code. *Id.* at 403. The Court
19 determined that Congress meant “generic” extortion, defined as “obtaining
20 something of value from another with his consent induced by the wrongful use of

1 force, fear, or threats.” *Id.*, 537 U.S. at 409. That definition encompasses all of the
2 core elements of the term as recognized by the Model Penal Code and a majority of
3 States. *See Scheidler*, 537 U.S. at 410; *see also Taylor v. United States*, 495 U.S.
4 575, 590 (1990) (Interpreting the Armed Career Criminal Act: There is no
5 “indication that Congress ever abandoned its general approach . . . of using
6 uniform, categorical definitions to capture all offenses . . . regardless of technical
7 definitions and labels under state law. . . . [I]t seems to us to be implausible that
8 Congress intended the meaning . . . to depend on the definition adopted by the
9 State.”).

10 The Court is unpersuaded by Plaintiffs’ attempt to distinguish *Scheidler* by
11 arguing that the holding in that case was expressly limited to the proposition that
12 state crimes having a different label than “extortion” can only establish RICO
13 predicate acts if they contain the same “obtaining property” requirement as the
14 Hobbs Act. ECF No. 90 at 23. While the Court recognizes that the particular
15 language at issue in *Scheidler* was the requirement that a party must “obtain or
16 seek to obtain property,” the Supreme Court explicitly relied on the “generic”
17 extortion definition, which included the “wrongful use of fear, force, or threats.”
18 *See Scheidler*, 537 U.S. at 409-10. Accordingly, this Court rejects Plaintiffs’
19 argument that the varied States’ laws supply differing definitions of extortion for
20 purposes of the federal RICO statute. In order to allege a predicate act under either

1 the Hobbs Act, or a state extortion statute, Defendants' alleged conduct must
2 involve a "wrongful use" of force, fear or threats.

3 **b. Extortion through Economic Pressure/Fear**

4 As indicated above, to qualify as a predicate act under the Hobbs Act (and
5 state law) the alleged conduct must involve "wrongful use" of force, fear, or threats
6 to obtain property. 18 U.S.C. § 1951(b)(2). This "fear" may be of economic loss
7 as well as threats of physical violence. *Brokerage Concepts v. U.S. Healthcare*,
8 140 F.3d 494, 503 (3rd Cir. 1998). However,

9 [u]nlike the use or threatened use of force or violence, the use of
10 economic fear in business negotiations between private parties is not
11 "inherently" wrongful. Indeed, the fear of economic loss is a driving
12 force of our economy that plays an important role in many legitimate
13 business transactions. This economic reality leads us to conclude that
14 the reach of the Hobbs Act is limited in cases, such as this one, which
15 involve the use of economic fear in a transaction between two private
16 parties. The limitation we apply is that set forth in *Enmons*: that a
17 defendant is not guilty of extortion if he has a lawful claim to the
18 property obtained.

15 *Brokerage Concepts v. U.S. Healthcare*, 140 F.3d at 523 (referring to *United States*
16 *v. Enmons*, 410 U.S. 396 (1973)). The parties appear to agree that whether the
17 threat of economic harm is wrongful under the Hobbs Act depends on whether
18 defendant has a "lawful claim" to the property he seeks to obtain. However, there
19 is great dispute as to whether Defendants in this case were engaged in "lawful"
20 hard-bargaining or "unlawful" extortion.

1 Defendants refer the Court to “an unbroken line of appellate cases” in
2 support of their argument that the alleged fear of economic loss employed by
3 Defendants to accomplish re-affiliation of the UBC with the BCTD is a “legitimate
4 business transaction” involving an “exchange” of “valuable consideration”
5 between the parties. ECF No. 58 at 8 (*citing Brokerage Concepts*, 140 F.3d at 523,
6 526). They rely most heavily on *Brokerage Concepts*, a Third Circuit case that set
7 aside a jury verdict in a civil RICO and found that the defendant HMOs (health
8 maintenance organizations) use of economic fear to induce a pharmacy (Gary’s) to
9 terminate their contract with plaintiffs and enter into a contract with defendants
10 was not wrongful under the Hobbs Act, and was instead the result of hard business
11 bargaining. *Brokerage Concepts*, 140 F.3d at 522. The court repeatedly stated its
12 holding was limited to a very narrow subset of extortion cases that involve alleged
13 “wrongful use of economic fear where the two parties have engaged in a mutually
14 beneficial exchange of property.” *Id.* at 525-26 (emphasis added). Under the
15 specific facts of that case, the court found that plaintiff’s extortion claim could not
16 survive because Gary’s did not have a right to pursue business interests free of the
17 fear that it would be excluded from Defendant’s provider network. *Id.* at 526.
18 Thus, because Gary’s had no right of access to defendant’s network, and defendant
19 could have denied access for any reason, the defendant “had a right to exchange
20 the valuable consideration of inclusion in its network in return for consideration

1 from Gary's in the form of its TPA [third party administrator] contract." *Id.*

2 The court in *Brokerage Concepts* relied on a "particularly illuminating"
3 district court case in which defendants were accused of buying stock in plaintiff's
4 company and then coercing plaintiff to buy stock back in return for defendant's
5 agreement not to pursue a hostile takeover. *See Viacom Int'l v. Icahn*, 747 F.
6 Supp. 205 (S.D.N.Y. 1990). The *Viacom* court reasoned that

7 [t]he difference between "hard-bargaining" and extortion is as
8 follows: In a "hard-bargaining" scenario the alleged victim has no pre-
9 existing right to pursue his business interests free of the fear he is
10 quelling by receiving value in return for transferring property to the
11 defendant, but in an extortion scenario the alleged victim has a pre-
12 existing entitlement to pursue his business interests free of the fear he
13 is quelling by receiving value in return for transferring property to the
14 defendant.

15 *Id.* at 213; *see also George Lussier Enterprises, Inc. v. Subaru of New England,*
16 *Inc.*, 393 F.3d 36, 50 (1st Cir. 2004) (dealer's "conditioning of access to cars [by
17 requiring that dealers purchase certain accessories] to which dealers had no pre-
18 existing entitlement represents hard bargaining, not unlawful extortion."). Thus,
19 the court found that plaintiff received something of value (eleven year standstill on
20 threat of hostile takeover) in return for its consideration, and defendants had a
lawful claim to that consideration because plaintiffs had no preexisting legal right
to pursue business interests free of fears caused by defendant's takeover threats.
Id. Defendants' use of economic fear was not extortion but rather "hard

1 bargaining” “in a deal which resulted in plaintiff receiving a benefit to which it
2 was not otherwise entitled by law.” *Id.*

3 More recently, the Seventh Circuit affirmed a 12(b)(6) dismissal of a RICO
4 extortion claim in which defendant told plaintiff that he was terminating their joint
5 venture agreement and he could take a very low price or “walk away with
6 nothing.” *Rennell v. Rowe*, 635 F.3d 1008, 1009 (7th Cir. 2011). The court found
7 this demand was lawful in light of defendant’s contractual right to terminate the
8 joint venture without cause and defendant “was engaged in nothing more than
9 unpleasant hard dealing.” *Id.* at 1013-14.

10 Plaintiffs’ Complaint generally alleges that Defendants “have no lawful
11 claim or any other claim of right to any of the money or other property
12 extortionately demanded from the Carpenters.” Compl. ¶ 288. The “property”
13 Defendants allegedly seek to obtain without lawful claim includes Plaintiffs’ rights
14 to: pursue members and recruits, collect monthly dues from members, recruit and
15 train members and otherwise participate in union business free from interference,
16 negotiate their own labor agreements, resolve jurisdictional disputes, determine
17 which political candidates to support or oppose. ECF No. 90 at 18 (citing Compl.
18 ¶ 2). Plaintiffs cite *United States v. Zemek*, 634 F.2d 1159, 1174 (9th Cir. 1980)
19 for the proposition that “property” under the Hobbs Act is not limited to tangible
20 things; rather, “[t]he right to make business decisions and to solicit business free

1 from wrongful coercion is a protected property right.” The holding in *Zemek* is of
2 dubious value given the Supreme Court’s apparent holding that interference and
3 disruption of health care centers and those who seek abortions does not constitute
4 the “obtaining” of property under the Hobbs Act. *Scheidler v. Nat’l Org. for*
5 *Women, Inc.*, 537 U.S. at 400-411; *see also Scheidler*, 537 U.S. at 414 (Justice
6 Stevens dissenting) (citing *United States v. Zemek* as an example of those cases the
7 majority rejected by its holding).

8 Plaintiffs make the entirely conclusory argument, with no basis in case law,
9 that if “Defendants had a lawful claim to [Plaintiffs’] property, then they could use
10 lawful means (e.g. a lawsuit) to recover it.” ECF No. 90 at 17. Plaintiffs also seek
11 to distinguish the case law cited by Defendants (and outlined in detail above) as
12 involving only claims arising from a pre-existing contract and extortion related to
13 that contract. Thus, according to Plaintiffs, due to the lack of contractual
14 relationship between Defendants and Plaintiffs there can be no “lawful claim” to
15 Plaintiffs property to justify dismissal of their claims. *Westways World Travel v.*
16 *AMR Corp.*, 182 F.Supp. 2d 952, 956-57 (C.D. Cal. 2001) (“because plaintiffs
17 allege that defendants had no contractual or other legal basis to collect money from
18 them, plaintiffs have sufficiently alleged facts which constitute multiple acts of
19 extortion”). The Court finds this argument unavailing. The application of this type
20 of reasoning, when taken to its logical conclusion, is that there can never be a

1 viable “claim of right” defense to alleged extortionate behavior if the parties at
2 issue are not in a contractual relationship. The reasoning applied in the line of
3 cases cited by Defendants examines (1) whether a demand involved an exchange
4 of valid consideration on both sides, and (2) whether the “victim” had a pre-
5 existing entitlement to pursue his business interests free of the fear caused by
6 economic pressure. *See Brokerage Concepts*, 140 F.3d at 525-26; *Viacom Int’l*,
7 747 F. Supp. at 213. While this pre-existing entitlement could certainly include a
8 contractual relationship, the existence of said relationship does not foreclose an
9 analysis of whether Defendants’ use of economic pressure was “lawful.”

10 Defendants argue that an affiliation agreement between individual labor
11 unions like the UBC, and an association of labor unions like the BCTD that charge
12 a fee in exchange for providing services and benefits, involves a lawful exchange
13 of valuable consideration. ECF No. 58 at 13 (*citing Brokerage Concepts*, 140 F.3d
14 at 523). As indicated in the Complaint, the UBC itself has “hundreds of affiliated
15 Councils and local union,” was once affiliated with the AFL-CIO, and alleges that
16 the decision by the MTD to terminate its affiliation with the UBC has resulted in
17 injuries to the UBC resulting in Plaintiff’s demand for an injunction compelling
18 reinstatement of that affiliation and restoration of Plaintiff’s rights and privileges.
19 Compl. ¶ 1, ¶¶ 232-245, ¶473. Thus, Defendants argue that they are engaged in
20 lawful hard-bargaining involving an exchange of valuable consideration, not

1 unlawful extortion. ECF No. 58 at 14-15.

2 Plaintiffs respond that, as distinguished from the case law cited by
3 Defendants, they do not “want” any transaction with the Defendants on any terms.
4 ECF No. 90 at 20 (*citing* Compl. ¶ 4, 131, 136, 293). Plaintiffs argue that
5 extortionists often claim their victims are receiving something of value but it is still
6 extortion when the alleged “value” is “imposed, unwanted, superfluous, and
7 fictitious.” *See Brokerage Concepts*, 140 F.3d at 525 (*citing Viacom Int’l*, 747
8 F.Supp. at 213); *Enmons*, 410 U.S. at 400 (1973).

9 The Court agrees with Defendants that Plaintiffs’ “mantra-like, pejorative
10 allegation” that re-affiliation with Defendants is “unwanted” because the benefits
11 of association with the BCTD are not worth the costs does not spontaneously
12 defeat their argument. Compl. ¶ 5, 131, 193. In situations such as this case
13 Plaintiffs would assuredly receive something of value in return for their payment
14 (i.e. collective bargaining rights, etc.) regardless of whether it was “wanted,” thus,
15 the case law cited by both parties indicates that the salient question is whether
16 Plaintiffs had some pre-existing entitlement “to be free of the fear [it] was quelling
17 in order to give property to the defendant ... [and thus] the ‘something of value’
18 the victim receive[d] [was], as a matter of law, ‘imposed, unwanted, superfluous,
19 and fictitious.” *Brokerage Concepts*, 140 F.3d at 525 (*citing Viacom Int’l*, 747
20 F.Supp. at 213). Neither party directly addresses this question in their briefing.

1 However, from the record before it, the Court is unable to identify any pre-existing
2 entitlement by the Plaintiff to be free of any perceived fear that may be suppressed
3 by giving certain property to the Defendants. Thus, the Court determines that in
4 the context of this case, the Complaint fails to adequately plead the “wrongful use”
5 of economic fear that would amount to extortion, as opposed to hard bargaining,
6 when two unions are competing for members, such that one union should be
7 unfettered to pursue members and recruits, collect monthly dues from members,
8 recruit and train members and otherwise participate in union business free from
9 interference, negotiate their own labor agreements, resolve jurisdictional disputes,
10 determine which political candidates to support or oppose (*see* ECF No. 90 at 18
11 (*citing* Compl. ¶ 2)).

12 **c. Extortion through Force**

13 As opposed to an allegation of extortion through economic fear, a defense of
14 “lawful claim” to the property is not a defense when the extortionate acts are
15 carried out by use or threats of force.³ *United States v. Daane*, 475 F.3d 1114,
16 1119-20 (9th Cir. 2007). Plaintiffs allege that Defendants committed attempted

17 ³ Plaintiffs acknowledge the exception to this rule that the Hobbs Act does not
18 apply to use of force to achieve legitimate labor ends, such as obtaining higher
19 wages from an employer through collective bargaining. *See Enmons*, 410 U.S. at
20 400-401.

1 extortion under the Hobbs Act by taking substantial steps to obtain property of
2 Plaintiffs, with the intent to obtain that property, through use of actual and
3 threatened use of force. *See United States v. Cain*, 671 F.3d 271, 279 (2nd Cir.
4 2012) (attempted extortion did not require plaintiffs to establish that defendants “in
5 fact obtained any specific property belonging to the extortion victims but merely
6 that they intended to do so and took a substantial step in furtherance of that goal”);
7 *see also Chevron Corp. v. Donziger*, --- F.Supp. 2d---, 2012 WL 1711521, at *10
8 (S.D.N.Y. May 14, 2012)(“[t]he fact that the RICO defendants have not succeeded
9 in obtaining the desired payoff is immaterial to the question whether [plaintiff]
10 sufficiently has alleged Hobbs Act extortion as a predicate act.”). The threats of
11 force alleged in Plaintiffs’ Complaint include: death threats (Compl ¶ 14, 177),
12 other physical violence (¶ 30, 295-302), threatening or damaging Plaintiff’s
13 property (¶ 14, 39, 160, 295-304, 324), and publicly disseminating video footage of
14 a violent attack on UBC members (¶ 11, Ex. C.) Defendants contend that Plaintiffs
15 fail to adequately allege that any Defendant or agent of a Defendant committed the
16 alleged threats or vandalism. The Court agrees.

17 **i. Attempt and Conspiracy**

18 Plaintiffs’ argument that the law of attempt and conspiracy somehow
19 encompasses the conduct in this case is misplaced. Adding principles of attempt
20 and conspiracy do not cure the problems in the Complaint. Plaintiffs’ citation to an

1 unsiftable mix of criminal and civil RICO cases is of little help to the Court. Not
2 every principle in the criminal law applies to a civil RICO case. The Supreme
3 Court explained:

4 [I]n *Beck v. Prupis*, 529 U.S. 494, 120 S.Ct. 1608, 146 L.Ed.2d 561
5 (2000) . . . [] we considered the scope of RICO's private right of
6 action for violations of § 1962(d), which makes it “unlawful for any
7 person to conspire to violate” RICO's criminal prohibitions. The
8 question presented was “whether a person injured by an overt act in
9 furtherance of a conspiracy may assert a civil RICO conspiracy claim
10 under § 1964(c) for a violation of § 1962(d) even if the overt act does
11 not constitute ‘racketeering activity.’ ” *Id.*, at 500, 120 S.Ct. 1608.
12 Answering this question in the negative, we held that “injury caused
13 by an overt act that is not an act of racketeering or otherwise wrongful
14 under RICO is not sufficient to give rise to a cause of action under
15 § 1964(c) for a violation of § 1962(d).” *Id.*, at 505, 120 S.Ct. 1608
(citation omitted). In so doing, we “turn[ed] to the well-established
common law of civil conspiracy.” *Id.*, at 500, 120 S.Ct. 1608. Because
it was “widely accepted” by the time of RICO's enactment “that a
plaintiff could bring suit for civil conspiracy only if he had been
injured by an act that was itself tortious,” *id.*, at 501, 120 S.Ct. 1608,
we presumed “that when Congress established in RICO a civil cause
of action for a person ‘injured ... by reason of’ a ‘conspir[acy],’ it
meant to adopt these well-established common-law civil conspiracy
principles,” *id.*, at 504, 120 S.Ct. 1608 (quoting §§ 1964(c), 1962(d);
alterations in original). We specifically declined to rely on the law of
criminal conspiracy, relying instead on the law of civil conspiracy.

16 *Bridge v. Phoenix Bond & Indemnity Co.*, 553 U.S. 639, 650-51 (2008). More
17 recently, the Supreme Court highlighted the early attachment of criminal
18 conspiracy liability as compared to the much later attachment of civil liability
19 under the RICO statute:

20 Under § 371, a conspiracy is an inchoate crime that may be completed
in the brief period needed for the formation of the agreement and the

1 commission of a single overt act in furtherance of the conspiracy. *See*
2 *United States v. Feola*, 420 U.S. 671, 694, 95 S.Ct. 1255, 43 L.Ed.2d
3 541 (1975). Section 1962(c) demands much more: the creation of an
“enterprise”—a group with a common purpose and course of
conduct—and the actual commission of a pattern of predicate
offenses.

4 *Boyle v. United States*, 556 U.S. 938, 950 (2009). “It is elementary that a
5 [criminal] conspiracy may exist and be punished whether or not the substantive
6 crime ensues, for the conspiracy is a distinct evil, dangerous to the public, and so
7 punishable in itself.” *Salinas v. United States*, 522 U.S. 52, 65 (1997). That is not
8 so for civil conspiracy. Liability for a criminal conspiracy may be complete at an
9 early stage, but for there to be civil liability under RICO, section 1964(c) requires
10 among other elements, the actual commission of a pattern of predicate RICO
11 offenses and a compensable injury flowing directly from those illegal predicate
12 acts.

13
14 Plaintiffs allege that Defendants committed attempted extortion under the
15 Hobbs Act by taking “substantial steps” to obtain property of Plaintiffs, citing a
16 host of criminal cases for this proposition. ECF No. 90 at 13-14. However,
17 Plaintiffs fail to appreciate the difference between civil liability and the much
18 broader criminal laws. Assuming *arguendo* that Defendants committed attempted
19 extortion, Plaintiffs are correct that attempted extortion is a predicate act under
20 RICO. However, the Complaint in this case does not articulate a “compensable

1 injury” that flows from attempted extortion for which the civil RICO laws provide
2 a remedy.

3 **ii. Co-conspirator Liability**

4 Plaintiffs argue that the Complaint adequately alleges that all of the
5 Defendants agreed to work together on the “campaign” to “attack” Plaintiffs in
6 their pursuit of the shared goal of obtaining control over Plaintiff’s property.
7 Compl. ¶¶ 129, 140. Defendants cite to a laundry list of agreements between
8 Defendants, including but not limited to: Ault and Molnaa’s role in planning the
9 expulsion of Plaintiffs from the MTD (Compl. ¶ 24-28, 226-245, 383-88),
10 Defendant Williams’ authorization to “push back the Carpenters,” the formation of
11 the anti-Plaintiff “Committee” (Compl. ¶ 18), the authoring and approving public
12 attacks of Plaintiffs (Compl. ¶ 7, 11, 168, 197), and the “personal incitement of
13 others to violence” (Compl. ¶ 15). ECF No. 90 at 27.

14 Even in the light most favorable to the Plaintiffs, the Court fails to see how
15 this conspiracy argument addresses the Complaint’s failure to sufficiently allege
16 that the individuals who committed vandalism and threats of force were the
17 Defendants themselves or their agents. With regard to these activities, the
18 Complaint uses the phrase “agents” not “co-conspirators.” Plaintiffs’ briefing on
19 this issue focuses on an argument that the Defendants conspired with each other,
20 not that they conspired with the individuals accused of vandalism and violence.

1 With the exception of Eric Gustafson there is no allegation that any of the few
 2 individuals who allegedly committed acts of vandalism or threats of force actually
 3 entered into an agreement with any of the Defendants. As to Gustafson, the
 4 Complaint alleges that he “agreed to act, and was acting, on behalf of the BCTD
 5 Defendants.” Compl. ¶ 110. This legal conclusion, with no additional facts to
 6 establish any actual contact between the Defendants and the individuals accused of
 7 vandalism and threats of force, much less actual agreement, does not plausibly
 8 plead a claim that the individuals accused of vandalism and threats of force were
 9 co-conspirators with the Defendants.

10 **iii. Agency Liability**

11 Defendants contend that Plaintiffs fail to adequately allege that any
 12 Defendant or agent of a Defendant committed the alleged threats or vandalism.
 13 General rules of agency are applicable to civil RICO claims. *See Brady v. Dairy*
 14 *Fresh Products Co.*, 974 F.2d 1149, 1154 (9th Cir. 1992). To establish an agency
 15 relationship, a plaintiff must allege that both the principal and the agent have
 16 manifested an assent that the principal has a right to control the agent. *See BE&K*
 17 *Const. Co. v. United Bhd. of Carpenters and Joiners of America, AFL-CIO*, 90
 18 F.3d 1318, 1326 (8th Cir. 1996) (“an essential element of any agency claim is that
 19 the asserted principal has the right to control the actions of the asserted agent”).
 20 An agent’s authority to act on behalf of the principal can be express or implied.

1 *Hawaiian Paradise Park Corp. v. Friendly Broadcasting Co.*, 414 F.2d 750, 755
2 (9th Cir. 1969). In the context of union disputes, an international parent union can
3 only be held liable for the actions of a local union if the local is acting as an
4 “agent” under common law agency principles. *Laughon v. Int’l Alliance of*
5 *Theatrical Stage Employees*, 248 F.3d 931, 935 (9th Cir. 2001); *see also BE&K*
6 *Const. Co.*, 90 F.3d at 1326-27 (finding insufficient evidence to support an
7 inference that one union was the “agent” of another union when there was no
8 evidence of control and “cooperation in the spirit of labor solidarity does not
9 transform one union into the agent of another.”)

10 Defendants argue that the Complaint fails to identify any person, Defendant
11 or non-Defendant, who committed acts of vandalism. The Complaint alleges that
12 “unnamed individuals” vandalized work trucks, spray painted anti-Carpenter logos
13 on work buildings, vandalized a construction sign, and smashed a sign. Compl. ¶
14 156, 305. The Complaint identifies alleged wrongdoers as “BCTD Defendants’
15 agents.” *Id.* at ¶¶ 10, 14, 30, 156, 323. Similarly, Defendants contend that with
16 respect to allegations of threatened violence, the Complaint names several
17 individuals who were not employed by Defendants and labels them again as
18 “BCTD Defendants’ agents.” *Id.* at ¶¶ 14, 162 (Tim Schoemehl and Stephen
19 Schoemehl were identified as “BCTD Defendants’ agents” and “a business agent
20 for IBEW Local #1 in St. Louis” as authors of an email that told an officer of the

1 UBC in St. Louis that the “walls are closing in on you”), ¶ 304 (alleging Eric
2 Gustafson of Ironworkers Local #86 “rushed” UBC representatives leafleting in
3 Seattle). Defendants argue that these types of “conclusory allegations” of agency
4 are insufficient to survive a 12(b)(6) motion to dismiss. ECF No. 58 at 17-18.
5 Defendants maintain that Plaintiffs did not sufficiently allege that Defendants had
6 the “right to control” any of the alleged perpetrators, and the only identified
7 individuals are employed by non-Defendant local unions.

8 Plaintiffs respond with the general argument that Defendant BTCD and
9 Defendants Ault and Williams initiated the anti-Plaintiffs campaign and “called on
10 all Building Trades union members and officials nationwide to take anti-
11 Carpenters actions – legal and illegal – on behalf of the campaign... [and] at their
12 leaders’ urging, subordinate union members and representatives around the country
13 engaged in anti-Carpenters threats and vandalism.” ECF No. 90 at 28 (citing
14 Compl. ¶¶ 10-12, 15-21, 142, 200). Plaintiffs also briefly advance a respondeat
15 superior argument based on Defendants’ alleged approval and ratification of
16 wrongful acts because they did not stop or discourage them. ECF No. 90 at 29.

17 The Court finds that the repeated allegations made by Plaintiffs that both
18 named and unnamed individuals acted as “BCTD Defendant’s agents” when
19 committing acts of vandalism and threats of violence is merely a formulaic legal
20 conclusion prohibited under *Iqbal* and *Twombly*. See *Iqbal*, 556 U.S. at 678.

1 Plaintiffs failed to plead facts showing that the putative agents committing these
2 acts were subject to the control of “BCTD Defendants.”

3 **iv. Norris LaGuardia Act (“NLGA”)**

4 Under the NLGA, an “association or organization participating or interested
5 in a labor dispute,” and its officers, cannot be liable for the “unlawful acts of
6 individual members, or agents, except upon clear proof of actual participation in,
7 or actual authorization of, such acts, or of ratification of such acts after actual
8 knowledge thereof.” 29 U.S.C. § 106. Defendants contend that the NLGA applies
9 to RICO claims and predicate acts of extortion that arise out of a labor dispute, and
10 Plaintiffs fail to allege that Defendants are responsible for the alleged threats of
11 violence by non-Defendants under this “heightened standard.” ECF No. 58 at 20.
12 Defendants argue that the “fiery rhetoric” in a speech by Defendant Williams
13 when speaking at a St. Louis large union rally including “line in the sand” and “no
14 going back” was not enough to infer that Williams was responsible for any acts of
15 violence or vandalism committed by others, especially when the first alleged threat
16 of violence occurred 16 months after this rally. ECF No. 58 at 21 (citing Compl. ¶
17 173).

18 Plaintiffs respond that the NLGA was enacted “decades” before RICO so
19 “Congress could not have intended the NLGA to lessen liability under RICO.”
20 ECF No. 90 at 30. Plaintiffs also contend that the RICO claims in the instant case

1 do not center on an employee-employer relationship and thus do not qualify as a
2 “labor dispute” invoking the NLGA. Last, Plaintiffs argue that the NLGA
3 argument is “premature” because it is an evidentiary rule and does not apply at this
4 stage of the proceedings, and even if the NLGA did apply Defendants lose NLGA
5 protection because they participated by “knowing tolerance” in illegal actions. ECF
6 No. 90 at 31.

7 The Court finds it unnecessary to reach this issue because the Complaint
8 fails to adequately plead any agency relationship.

9 **v. First Amendment**

10 Defendants argue that it would be a violation of the First Amendment to
11 hold Defendant Williams responsible for unnamed individuals’ alleged vandalism
12 and threats of violence based on “rhetorical phrases” in his speech at a union rally
13 including “line in the sand” and “no going back.” ECF No. 58 at 21 (citing Compl.
14 ¶ 173). In *NAACP v. Claiborne Hardware*, the Supreme Court held that
15 “emotionally charged rhetoric” in a public speech that included the statement that
16 “any ‘uncle toms’ who broke the boycott would ‘have their necks broken’ by their
17 own people” did not cross the line from protected speech into unprotected
18 incitement of lawless conduct. 458 U.S. 886, 900 (1982) (incidents of violence
19 allegedly imputed to the speaker also occurred weeks or months after the speech).
20 Thus, Defendants argue that Williams’ much tamer statements are similarly

1 protected in this case. ECF No. 58 at 22-23. Defendants also contend that rhetoric
 2 used by non-Defendants, such as Terry Sullivan asking the audience if anyone
 3 “had any rope,” is protected speech and also fails under the agency theory
 4 discussed supra. ECF No. 58 at 23 n.3 (citing Compl. ¶ 17). Plaintiffs simply
 5 respond that extortionate and conspiratorial speech is not protected under the First
 6 Amendment, but make no argument that the speech at issue is in fact extortionate.
 7 ECF No. 90 at 31.

8 Since the Complaint fails to adequately plead an agency relationship
 9 between the person making a speech and the allegedly much later acts of
 10 vandalism, it is unnecessary to rule on this constitutional defense.

11 **d. Non-Extortion Predicate Acts**

12 Plaintiffs also allege predicate acts under § 302 of the Labor Management
 13 Relations Act (“LMRA”), 29 U.S.C. § 186, and § 501(c) of the LMRDA.

14 **i. LMRA § 302**

15 Under LMRA § 302, it is a crime for a labor organization to accept a
 16 payment of “money or other thing of value” from an employer. 29 U.S.C. § 186.
 17 Plaintiffs allege that (1) California Unions for Reliable Energy (“CURE”) is a
 18 labor organization that “agreed to act and was acting, on behalf of the Defendants”
 19 (Compl. ¶ 91) and used “extortionate tactics, which also violate Section 302 of the
 20 LMRA, 26 U.S.C. § 186 because employers give money or anything of value to

1 labor organizations....” (Compl. ¶ 327); and (2) Boilermakers Local Union #104
2 and its officers Dan Calhoun and Gary Powers “agreed to act, and [were] acting”
3 on behalf of the Defendants when Local 104 accepted money from employers.
4 (Compl. ¶¶ 122-24, 404-411).

5 As to the first allegation regarding CURE, the Court finds this is a textbook
6 example of the type of “legal conclusion” under *Iqbal* that is insufficient to state a
7 claim. Plaintiffs cite to no part of the Complaint that offers any factual content to
8 support this bare legal assertion. As to the second allegation, as discussed supra,
9 the Complaint makes the conclusory allegation that the Boilermakers union and
10 two of its officers were co-conspirators with the Defendants because they “agreed
11 to act, and [were] acting” on behalf of the Defendants, but there is no specific
12 reference to how or when this agreement took place. Thus, the Court finds that the
13 Complaint fails to adequately plead a violation of LMRA § 302.

14 **ii. LMRDA § 501(c)**

15 Under § 501(c),

16 Any person who embezzles, steals, or unlawfully and willfully
17 abstracts or converts to his own use, or the use of another, any of the
18 moneys, funds, securities, property, or other assets of a labor
organization of which he is an officer, or by which he is employed,
directly or indirectly. . . [is guilty of a felony].

19 29 U.S.C. § 501(c). The Ninth Circuit has held that the “essence” of this crime is
20 the “taking of another’s property knowing that the other person would not have

1 wanted that to be done.” *United States v. Thordarson*, 646 F.2d 1323, 1333 (9th
2 Cir. 1981) (*citing United States v. Silverman*, 430 F.2d 106, 126-27 (2nd Cir.
3 1981)). Fraudulent intent and conversion to defendant’s own use or the use of
4 another are elements of § 501(c), however, “lack of authorization or lack of good
5 faith belief in union benefit” are not essential elements of this claim. *Id.* at 1334-
6 35.

7 The chain of facts alleged by Plaintiffs is as follows: Defendant and MTD
8 President Ault circulated a memorandum indicating that proposed plans to revoke
9 the Solidarity Agreement between the UBC and MTD might not be in “anyone’s
10 best interests” (Compl. ¶ 25-26, Ex. E); Ault “comes around” after “BCTD
11 Defendants made [him] an offer he could not refuse” (Compl. ¶ 27); at the behest
12 of the BCTD, Ault (and Williams as a member of the MTDs Executive Council)
13 voted to revoke the Solidarity Agreement with UBC; this action benefited Ault and
14 Williams “financially and personally.” (Compl. ¶ 376-388). Thus, Plaintiffs’
15 Complaint alleges that Defendants Ault and Williams “wrongfully misused the
16 MTD’s money, funds, property, or other assets by expending and using their
17 money, resources, staff time, and attorney time formulating, implementing,
18 managing and operating the Push-Back-Carpenters Campaign extortionate schemes
19 and conspiracy.” Compl. ¶ 381. Further, Plaintiffs’ allege that Defendants Ault
20 and Williams “knew their actions were unlawful and had a bad and evil purpose”

1 because Defendants ignored Ault's memo, attempted to conceal the "true reasons"
2 for actions taken against Plaintiffs, and BCTD agreed to indemnify the MTD for
3 loss of income and legal costs resulting from this lawsuit. Compl. ¶ 388.

4 Defendants argue that they could not have acted with the requisite
5 "fraudulent intent" because they were acting with the full knowledge and approval
6 of the Executive Council of the MTD, and the Council made this decision after
7 receiving full disclosure of potential disadvantages of this course of action from
8 Ault. ECF No. 58 at 28 (citing Compl. ¶ 232- 237). Moreover, Defendants argue
9 that this action by the MTD Executive Council establishes that the union did want
10 Defendants' work in terminating the Solidarity agreement to be accomplished.

11 *Thordarson*, 646 F.2d at 1333.

12 The Court finds there can be no fraudulent intent to convert property of the
13 MTD by its officers if the actions taken were with the full knowledge of the MTD
14 Executive Council. Even assuming this to be a crime, which it is not, Plaintiffs
15 have no standing to assert an injury to their business or property by the conduct
16 constituting the violation. Plaintiffs fail to adequately plead the alleged predicate
17 act of a LMRDA § 501(c) violation.

18 For all of the foregoing reasons, the Court finds that Plaintiffs' Complaint
19 fails to plead the racketeering activity (known as predicate acts) element of a civil
20 RICO claim.

3. Pattern of Racketeering Activity

In order to establish the RICO pattern element, (1) the RICO defendant must have engaged in at least two related acts of racketeering activity (18 U.S.C. § 1961), and (2) those predicate acts must satisfy the “continuity requirement.” *H.J. Inc. v. Northwestern Bell Telephone Co.*, 492 U.S. 229, 237-242 (1989). Defendants argue that Plaintiffs’ Complaint fails to satisfy the RICO pattern element. In light of the Court’s ruling that Plaintiffs have failed to adequately plead both the injury and racketeering activity (predicate acts) elements, the Court finds it unnecessary to address this element.

C. Eighth Claim for Relief - LMRDA Title I

The LMRDA provides that no member of a labor organization may be suspended or expelled, except for non-payment of dues, unless such member has been “(A) served with written specific charges; (B) given a reasonable time to prepare his defense, and (C) afforded a full and fair hearing. 29 U.S.C. § 411(a)(5). Plaintiffs claim that Defendants Ault, Williams and Molnaa are officers of the MTD and violated the LMRDA rights of both the UBC and the individual Plaintiffs when it revoked the Solidarity Agreement without providing due process rights under § 411(a)(5). Compl. ¶ 471.

Defendants argue that this claim is built on the misguided premise that a labor organization, such as the UBC, that has an affiliation agreement with a

1 federation of labor organization, such as the MTD, is a “member” of that
2 federation who is entitled to due process rights under the LMRDA. ECF No. 58 at
3 44. Defendants rely on a Ninth Circuit case in which the UBC prevailed in arguing
4 that the LMRDA guarantees the right of free speech (§ 411(a)(2)) only to
5 individual union members, and not to entities such as local unions as a whole. *See*
6 *United Bhd. of Carpenters Local 42-L v. United Bhd. of Carpenters*, 73 F.3d 958,
7 964 (9th Cir. 1996) (“Local 42-L”). The Court held that

8 Section 411(a)(2) provides that a union “member” has the right “to express
9 at meetings of the labor organization his views.” § 411(a)(2) (emphasis
10 added). If the definition of “member” included local unions, then the statute
11 would provide that every “member” has a right “to express at meetings of
12 the labor organization his or its views.” Moreover, Title I of the LMRDA
13 was “aimed at enlarged protection for members of unions paralleling certain
14 rights guaranteed by the Federal Constitution.” *Finnegan v. Leu*, 456 U.S.
15 431, 435 (1982). In fact, “[i]t is readily apparent, both from the language of
16 these provisions [§§ 411(a)(1) and (2)] and from the legislative history of
17 Title I, that it was rank-and-file union members-not union officers or
18 employees, as such-whom Congress sought to protect.” *Id.* at 436-37.
19 Therefore, only individual members should have standing to bring claims
20 alleging violations of the free speech rights guaranteed by § 411(a)(2).

15 *Id.* (emphasis in original). Further, Defendants argue that the 19 individual
16 Plaintiffs also have no standing to bring a claim of due process under the LMRDA
17 because the lawful termination of the Solidarity Agreement between UBC and
18 MTD terminated any rights held by UBC members as a result of that agreement.
19 ECF No. 58 at 47.

1 Plaintiffs respond that the UBC has associational standing to sue on behalf
2 of its members. *See Serv. Employees Intern. Union, AFL-CIO, CLC v. Local 1199*
3 *N.E.*, 70 F.3d 647, 654 n.10 (1st Cir. 1995) (union has associational standing to sue
4 under LMRDA § 101(a)(4)). Further, Plaintiffs argue that *Local 42-L* is
5 distinguishable because it addresses the free speech provision of the LMRDA as
6 opposed to the due process provisions at issue in the instant case. Plaintiffs cite to
7 non-binding case law from the First and Third Circuit finding that a union did have
8 standing to assert LMRDA claims on behalf its members for violation of right to
9 assembly and right to sue, respectively, and Plaintiffs argue that due process rights
10 are more akin to these rights than the rights to free speech in *Local 42-L*. *See id.*;
11 *see also United States v. Local 560 (I.B.T.)*, 974 F.2d 315, 346 (3rd Cir. 1992).
12 Plaintiffs also contend that, as alleged in their Complaint, the 19 individual
13 Plaintiffs were members in good standing with the MTD, and certain Defendants
14 caused Plaintiffs to be expelled from membership without due process as required
15 under § 411(a)(5). ECF No. 90 at 49.

16 The Court agrees with Defendants' argument that the reasoning applied by
17 the Ninth Circuit in *Local 42-L* to the free speech provision of § 411 applies with
18 the equal force to the due process provision. Both provisions are part of Title I,
19 and both employ the personal pronoun "his" which implicates the rights of
20 individual members instead of labor organizations. Plaintiffs' argument that it has

1 associational standing on behalf of its members is inapposite here because the
2 Court in *Local 42-L* expressly held that local unions do not have standing to bring
3 claims under § 411(a)(2) to vindicate the rights of their members. *Local 42-L*, 73
4 F.3d at 964. The Court recognizes the general rule that unions have standing to sue
5 on behalf of its members if the prerequisites of associational standing are met. *See*
6 *Hunt v. Wash. State Apple Adver. Comm'n*, 432 U.S. 333, 343 (1977); *Int'l Bhd. of*
7 *Elec. Workers, AFL-CIO Local 1245 v. Citizens Telecomms. Co.*, 549 F.3d 781,
8 789 (9th Cir. 2008). However, if the Court were to accept UBC's associational
9 standing argument as to this provision of LMRDA § 411(a), it would render the
10 express holding of *Local 42-L* meaningless. The Court finds that UBC does not
11 have associational standing to bring Count VIII on behalf of its members.

12 Conversely, the Court rejects Defendants' circular argument that the very
13 action the Plaintiffs claim was a violation of their due process rights under the
14 LMRDA (termination of the Solidarity Agreement between the UBC and MTD)
15 also terminates their standing to bring an LMRDA claim. Thus, the only question
16 the Court must answer in order to determine whether individual Plaintiffs have
17 standing to assert a due process claim under LMRDA § 411(a)(5), is whether these
18 individuals were "members" of the MTD at the time the Solidarity Agreement was
19 revoked. Under the LMRDA, a "member ... when used in reference to a labor
20 organization, includes any person who has fulfilled the requirements for

1 membership in such organization....” 29 U.S.C. § 402(o). The Complaint alleges
2 that “at all material times ... the Individual Plaintiffs were members in good
3 standing of the MTD and its Councils.” Compl. ¶ 471. In evaluating a motion to
4 dismiss, the Court must accept all well-pleaded all facts as true. Thus, in the light
5 most favorable to the Plaintiffs, on this record the Court would find that the
6 individual Plaintiffs have standing to bring a due process claim under LMRDA §
7 411(a)(5).

8 However, FRCP 8(a) requires Plaintiffs to make a demand for the relief
9 sought. Here, the only relief sought by Plaintiffs on this claim is injunctive relief
10 “ordering the Defendants restore all of Plaintiffs’ rights and privileges as members
11 of the Metal Trades Department and Councils.” ECF No. 1 at 244. Plaintiffs face
12 two insurmountable hurdles. First, they have not named the Metal Trades
13 Department as a Defendant (see Compl. ¶ 71, specifically disavowing that MTD is
14 a Defendant) and second, they have made it perfectly clear to the Court that they
15 no longer wish to be affiliated with the named Defendant BCTD, and have
16 adamantly refused re-affiliation (and the payment of dues) for “services neither
17 requested, wanted, nor necessary.” Indeed, the entire crux of the Complaint
18 espouses disaffiliation. Accordingly, the Eighth Claim for relief fails.

19 **D. State Law Claims**

20 The Fifth and Sixth Claims for Relief are the state law equivalents of the

1 federal RICO claims. They fail for the same reasons discussed supra and the Court
2 declines to exercise supplemental jurisdiction over them. The Seventh Claim for
3 Relief is Plaintiff PNRCC's claim for Defendants tortious interference with
4 PNRCC's contract with their Seattle attorneys. Since PNRCC has no other viable
5 claims, the Court declines to exercise supplemental jurisdiction over this claim.
6 The Ninth Claim for Relief asserts a common law breach of fiduciary duties claim
7 which is replete with "labels and conclusions" and for which the Court declines to
8 exercise supplemental jurisdiction.

9 **II. Motion to Transfer**

10 In their Motion to Transfer, filed on May 23, 2012, Defendants argued two
11 distinct theories for why this case should be transferred to the District of Columbia:
12 (1) the Court lacked personal jurisdiction Defendants Ayers, Hill, and Williams,
13 and (2) pursuant to 28 U.S.C. § 1404(a) the proper course would be to transfer the
14 case to the District of Columbia "in the interest of justice" and "for the
15 convenience of the parties." ECF No. 45 at 1-2. Plaintiffs then moved for targeted
16 discovery relevant to proving personal jurisdiction over these Defendants did exist;
17 a request which was granted in part by the Court on August 2, 2012. ECF No. 65,
18 85. In the interim, Plaintiffs voluntarily dismissed Defendant Ayers, who died
19 after the case was filed. ECF No. 83. On September 6, 2012, Defendant Williams
20 withdrew his defense of lack of personal jurisdiction, thereby narrowing the

1 grounds for Defendants' Motion to Transfer to Hill only. ECF No. 91. On
2 October 10, 2012, Plaintiff dismissed all claims against Defendant Hill. ECF No.
3 122. For all of these reasons the argument as to the personal jurisdiction over these
4 three defendants (Ayers, Hill, and Williams) is now moot.

5 Defendants' argument that this case should be transferred to the District of
6 Columbia pursuant to 28 U.S.C. § 1404(a) "for the convenience of the parties" is
7 also now moot with the dismissal of the case.

8 **III. Leave to Amend Complaint**

9 The Ninth Circuit has repeatedly held that "a district court should grant
10 leave to amend even if no request to amend the pleading was made, unless it
11 determines that the pleading could not possibly be cured by the allegation of other
12 facts." *Lopez v. Smith*, 203 F.3d 1122, 1130 (9th Cir. 2000). The standard for
13 granting leave to amend is generous. The court considers five factors in assessing
14 the propriety of leave to amend—bad faith, undue delay, prejudice to the opposing
15 party, futility of amendment, and whether the plaintiff has previously amended the
16 complaint. *United States v. Corinthian Colleges*, 655 F.3d 984, 995 (9th Cir.
17 2011).

18 Clearly, Plaintiffs put forth their best effort at articulating their case. They
19 have painstakingly detailed all of the facts alleged to be relevant to Plaintiffs'
20 claims in a sprawling 246 page Complaint. The Court cannot conceive of any new

1 facts that could possibly cure the pleading. Thus, the Court finds that leave to
2 amend would be futile under these circumstances and declines to grant leave to
3 amend the Complaint.

4 **ACCORDINGLY, IT IS HEREBY ORDERED:**

5 1. Defendants' Motion to Transfer to the District Court for the District of
6 Columbia, ECF No. 45, is **DENIED** as moot.

7 2. Defendants' Motion to Dismiss the Complaint for failure to state a claim
8 upon which relief can be granted, ECF No. 57, is **GRANTED**. The
9 Complaint is dismissed, the federal claims with prejudice and the state
10 claims without prejudice.

11 The District Court Executive is hereby directed to enter this Order, furnish
12 copies to counsel, and **CLOSE** the file.

13 **DATED** this 4th day of December, 2012.

14 *s/ Thomas O. Rice*

15 THOMAS O. RICE
16 United States District Judge
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